

Analyzing language policy and social identification across heterogeneous scales

Authors: Katherine S. Mortimer, Stanton Emerson Fisher
Wortham

Persistent link: <http://hdl.handle.net/2345/bc-ir:107128>

This work is posted on [eScholarship@BC](#),
Boston College University Libraries.

Post-print version of an article published in Annual Review of Applied Linguistics 35:
160-172. doi:10.1017/S0267190514000269.

These materials are made available for use in research, teaching and private study, pursuant to U.S. Copyright Law. The user must assume full responsibility for any use of the materials, including but not limited to, infringement of copyright and publication rights of reproduced materials. Any materials used for academic research or otherwise should be fully credited with the source. The publisher or original authors may retain copyright to the materials.

Analyzing Language Policy and Social Identification across Heterogeneous Scales

Katherine S. Mortimer
University of Texas at El Paso

Stanton Wortham
University of Pennsylvania

ABSTRACT

Attempts to improve education often change how language is used in schools. Many such efforts aim to include minoritized students by more fully including their languages. These are often met with resistance not so much about language but more about identity. Thus processes of social identification are implicated in efforts to change language in education. If we are to understand how identity and language policy interconnect, we must analyze how stability and change are produced in each. This requires attention to macro-level patterns and to micro-level practices. But a two-scale account—micro instantiation of macro categories and micro changes shaping macro structures—does not adequately explain identity and language policy. This article focuses on educational language policy implementation, how language use and social identification change in an evolving policy context. We argue that change and stability in language policy implementation must be explained with reference to heterogeneous resources from multiple timescales—beyond micro and macro—as these resources establish and change social identities. We review recent research using multiple timescales to understand social processes like identification and policy implementation, and we illustrate the use of such a scalar account to describe the social identification of one student in a sixth grade classroom in Paraguay in the midst of a major national educational language policy change. We show how his identification as a new kind of minority language speaker drew on heterogeneous resources from various spatiotemporal scales. We argue that analysis of the heterogeneous resources involved in social identification is essential to understanding the role that these processes play in cultural, pedagogical and language change.

INTRODUCTION

We often set out to improve education by changing something about how language is used in it. Many such policy efforts aim for the inclusion of minoritized students by more fully including their languages in schooling, and they are met with resistance that is not so much about language but more about identity. For example, in the infamous Oakland, California Ebonics controversy of 1996, the Oakland school board's planned policy to improve African American students' achievement by using pedagogical strategies for second language learners and recognizing their proficiency in African American English was met with intense opposition grounded largely in longstanding associations between African American English and racialized identities (Hill, 2000). This is to say that the process of social identification is implicated in efforts to change language use in education. Both, in fact, are social phenomena, and if we are to understand how the two come together in educational language policy success or failure, we must analyze how stability and change are produced in each. We know that this requires attention to both widespread, macro-level patterns and to localized, micro-level practices. But explaining the process of change is not as simple as two categories.

An account of a social phenomenon with only two major categories or scales—micro level instantiation of macro level categories, and micro changes shaping macro structures—does not adequately explain sociocultural change and stability. Our focal phenomenon here is educational language policy implementation, specifically how social identification and language use change in an evolving policy context. We argue that the change and stability in educational language policy implementation—and other social phenomena—cannot be explained without an account of social identification that describes

how heterogeneous resources from multiple timescales become relevant in establishing and changing social identities. We review scholarship drawing on timescales to understand social processes like identification and policy implementation. We then illustrate this kind of scalar account with data from a case study of the social identification of one student in Paraguay at a moment when a major national educational language policy change was underway. We show how a person's identification as a new kind of minority language speaker involved heterogeneous resources from spatiotemporal scales. We argue that analysis of the heterogeneous resources and scales entailed in social identification is essential to understanding the role that these processes play in cultural, pedagogical, and language change.

HETEROGENEOUS RESOURCES FOR IDENTITY AND EDUCATIONAL LANGUAGE POLICY

We take a linguistic anthropological approach to conceptualizing processes of both social identification and language policy. In such an approach, we focus on how linguistic signs come to have meaning in interaction through links to context, both immediate and broad, especially to more widely circulating models of language and the social world. In the case of identity and identification, signs of identity like the speaking of a minoritized language such as Guaraní, a language of Indigenous origin in Paraguay, come to have meaning in a particular interactional moment as they index widely circulating cultural models of identity—like a patriotic Paraguayan, for example. Repeated over time and space, these indexical regularities help individuals to be identified as a particular social type of person and help circulating models of identity to seem stable. In the case of language policy, the language of official policy itself—like “instruction...shall be in the

official language that is the mother tongue of the student” (Paraguay, 1992)—or the linguistic signs used in a particular moment of instruction come to have meaning as they are contextualized in interaction: a process in which participants and analysts pick out which elements of an indefinitely large context are relevant (Silverstein, 1992; Silverstein & Urban, 1996).

This approach builds upon linguistic anthropological work that examined typical speech events, describing how certain events recur among and characterize a group of speakers or social location (Heath, 1983; Philips, 1983; Schieffelin & Ochs, 1986) and showing patterns that seem stable over time and space—the macro. It also builds upon work that focused on the emergence of events over interactional time and space—the micro—as interlocutors enact sometimes-unexpected patterns (Duranti & Goodwin, 1992; Erickson & Schultz, 1982; Ochs, Schegloff, & Thompson, 1996). Subsequent work shows how social identification involves links to meanings established on both macro and micro levels. In the process of reading who people are, models of identity circulating on the macro-level regiment perceivable signs of identity in a particular moment, organizing and contextualizing them so that they take on a certain shape and not others (Silverstein, 1993; Wortham, 2005, 2006). But these models themselves are not static, as they can be both replicated and changed in interaction. They come to include new signs of identity and exclude others through the process of entextualization and recontextualization (Silverstein & Urban, 1996; Urban, 1996) or the dialectic of norm and trope (Agha, 2007). In this process, what are seen as macro-level models of identity are applied in various micro-level interactions, but inevitably in ways that both replicate and improvise upon the model.

Scholarship taking this kind of approach has contributed to our understanding of both identity (Agha, 2007; Agha & Wortham, 2005; Holland & Lave, 2001; Wortham, 2005, 2006) and policy (Johnson, 2009; McCarty, 2011; Shore & Wright, 1997; Sutton & Levinson, 2001) as contingent, as practice, and as process. Practice theory criticizes macro-level determinism, pointing out that widely circulating ideas and recurring actions are transformed in practice and that we cannot know out of context what a macro pattern will mean for any individual or situation. Holland and Lave's (2001) concept of "history in person" describes how widely circulating patterns are contextualized in particular lives and events. They argue for the mutually constitutive nature of enduring social struggles and particular events through practice. Anthropological approaches to language policy (Hornberger & Johnson, 2007; Johnson, 2009; McCarty, 2011; McCarty & Warhol, 2011) and educational policy (Levinson & Sutton, 2001; Levinson, Sutton, & Winstead, 2009; Shore & Wright, 1997) have taken up the practice frame, in which policy implementation is characterized as a process of appropriation: "a kind of taking of policy and making it one's own" (Levinson & Sutton, 2001, p. 3). This frame accounts for the roles of both actors' agency and larger political and social structures in the implementation of policy, and it helps to reveal the simultaneous emergence and constraint—change and stability—of cultural patterns in the process.

Work in this vein has thus incorporated attention to both what are seen as macro-level, larger scale phenomena and micro-level, smaller scale phenomena. Folk ideologies about identity and policy tend to focus on just these two levels, however, and miss important connections and scales of phenomena in between. People are generally aware that there are social types of people—stereotypes—and that there are interactional

moments when stereotypes are applied to an individual or when someone flouts a stereotype. People are generally aware that there is such a thing as ideal or official policy and that there are moments of “implementation” or moments when actors’ practices seem to go against policy. What these lay accounts—and some academic accounts—obscure are multiple, heterogeneous resources and timescales beyond just the two abstractions of macro and micro. Recent work has made clear that a simple two-part process—sometimes called the micro-macro dialectic—in which events create structures and structures are created in events is not sufficient (Wortham, 2012). Agha (2007) provides a useful alternative conceptualization. He argues that all cultural models that link signs with typifications of people and events have a domain. They are recognized only by a subset of any community, and this subset changes as signs and models move across space and time. There is no one macro set of models or ideologies, universal to a group. Instead, there are models that move across social domains ranging from pairs, to local groups, all the way up to global language communities. In analyzing language and social life, we must describe various relevant resources—models drawn from different spatial and temporal scales—that facilitate a phenomenon of interest, and we must describe how models move across events (Agha, 2007; Agha & Wortham, 2005; Wortham, 2005, 2006). Instead of simply connecting micro level events to macro level structures (e.g., connecting the identification of an individual to a circulating stereotype, or connecting a classroom language practice to an official policy), we must explore heterogeneous domains and scales of social organization relevant to understanding meaningful social action.

These scales of organization are what Lemke (2000) calls timescales—the characteristic spatiotemporal envelope within which a process happens. Events at very

short or small timescales occur over fractions of a second or in very small social space—just once, for example—while others occur over days, months, years, decades, centuries or across social groups of various sizes. They form a continuum from the very short/small to the very long/large. More than one timescale will be required to make sense of any specific case, and that configuration of resources will vary from case to case. Blommaert (2007, 2010), shows how regularities of indexical relationships to these timescales, or sociolinguistic scales, help to create power in interaction. To understand a social phenomenon like social identification or language policy implementation, we must attend to the range of resources from various timescales that are made relevant in any given case. Drawing on Agha (2007), Silverstein (1992, 1993), and Latour (2005), Wortham and Rhodes (2012, 2013) show how a variety of resources—like material objects, models of identity, embodied dispositions, geopolitical relations—from a variety of timescales—moments, years, centuries—become relevant to the identification of one girl as a good reader.

Recent language policy research has also used analysis of scales to make manifest patterns of indexical relationships that connect interactional practices with official and unofficial policies of various timescales. Hult (2010) shows how the concept of scale can be used to identify what he calls fractal discourses—or patterns of discourses that are repeated at different timespace scales—in language policy activity in Sweden. While placing national-level legislation and classroom-level interaction on the same plane, thereby disrupting the macro-micro distinction, scales still account for the differences in impact that these interactions may have. Collins' (2012) analysis of language use by Latino migrant schoolchildren shows how understanding educational language policy and its

relationship to social reproduction, particularly in the context of migration and globalization, requires attention to intermediate scales where constraint and emergence are also taking place. Mortimer (2014a, 2014b) uses analysis of how heterogeneous resources and timescales are made relevant in the contextualization of Paraguayan language policy for bilingual education to reveal the emergence of unexpected patterns of language use and implementation.

To adequately explain and account for social identification and educational language policy, like other sociocultural practices, we must explain how processes and resources from heterogeneous scales work together to explain both change and stability. Here we illustrate how various resources from multiple timescales became relevant in the social identification of one minority language speaking child in the context of a changing educational language policy. Identifications like this are important to efforts to more fully incorporate minority languages in schools.

IDENTITIES AND EDUCATIONAL LANGUAGE POLICY IN PARAGUAY

Though a majority of Paraguayans speak both Spanish and Guarani (Paraguay DGECC, 2002), and despite the consistent use of the autochthonous language in daily life throughout Paraguayan history, Guarani was prohibited in education until 1992. That year a new constitution mandated mother tongue and Spanish/Guarani bilingual education for all students throughout the country. In a context where adult generations had mostly known only intense censure of Guarani in schools and many, especially in urban areas, had known strong ideologies marginalizing Guarani in public life, the possibilities of not only using Guarani in formal schooling but also actively cultivating students' proficiency

through its instruction and use as a medium of instruction represented major changes—both in policy and in sociolinguistic practice.

Evaluations of Guarani had also always been complex and often contradictory, with the language sometimes exalted as the essence of national identity and other times disparaged as a sign of ignorance and incivility. Conflicting models of Guarani speaking identity gained wide circulation over relatively long timescales. One negatively-valued model of the Guarani speaker connects the speaking of Guarani with ruralness, ignorance, poverty, and rudeness; many people recognize this model with the term *guarango/a*. In circulation since at least the 19th century (O'Donnell, n.d.), this type of person is still widely recognized among adults in urban and peri-urban places (Mortimer, 2012), and ongoing concentration of Guarani speakers in rural areas with restricted access to education (Nickson, 2009) has reinforced the association. Also over a centuries-long timescale, however, a contrasting positively-valued model of Guarani speaker identity has developed and circulated. This model equates Guarani with the essence of national identity and deep historicity, going back as far as independence from Spain in 1811. It continues to circulate widely and to pervade public performances of Paraguayanness in schools and everyday discourse (e.g., Canese Caballero, 2008; Mortimer, 2012; Nickson, 2009; Zajícová, 2009). It is broadly used to rationalize the 1992 policy for universal Spanish/Guarani bilingual education and the need for instruction of Guarani in schools. Both this positively-valued model and the negatively-valued *guarango/a* model of identity were relevant in how people made sense of and practiced the new policy (Mortimer, 2013).

There are not, of course, just two models of Guarani speaker identity—these are two that have developed over long and large timescales, still enjoying large social domains. But

there are others developed over shorter timescales and with smaller social domains. One is a contemporary, well-educated speaker of Academic Guarani¹ who also speaks Spanish (Mortimer, 2012), embodied in the Guarani teacher, the Guarani scholar (*guaraniólogo*), and in a few media personalities seen as Guarani specialists—social types of people only made possible for wide circulation since the 1992 mandate that all students learn (and learn in) Guarani.

As a way to illustrate how heterogeneous resources from multiple timescales become relevant in establishing and changing social identities, we draw on data from an ethnography of educational language policy implementation in Paraguay (Mortimer, 2012). We describe how these various Guarani-speaker identities were made relevant in the identification of one student, Manuel, who was widely identified as a Guarani speaker. His identification was both made possible by new circulating associations between Guarani and education and also helped to constitute those associations. As Manuel was identified as a Guarani speaker, signs of identity that were traditionally part of the negatively valued, larger scale model—ruralness and poverty—were made relevant, and yet Manuel was not actually identified as a guarango type of person. Instead, he was identified as two other kinds of people—a good student and a good speaker of (Academic) Guarani. While these two social types were also of relatively long and large timescales and with significant constraining power, their signs were recombined into an emergent, more local, and positively valued model of Guarani speaking identity. In the process, despite some signs of

¹ Academic Guarani is distinguished from everyday Guarani by a lack of Spanish loan words and other influence and by the presence of neologisms developed to handle academic concepts or aspects of contemporary life that are normally, in everyday Guarani, expressed with Spanish lexemes.

the guarango identity being salient, the most negatively valued signs—rudeness and ignorance—were irrelevant.

Manuel was widely identified in his urban elementary sixth grade as a speaker of Guarani. All students in the class, including Manuel, were fluent Spanish speakers. He was one of a small handful of students who regularly used Guarani in conversation with peers in the classroom. In addition to his display of language, other signs were made relevant: in particular, his ruralness, his family's lower socioeconomic status, their traditional activities, and their lower levels of formal education. Using resources/signs such as the location of his home in a rural area, his parents' low-wage employment, and his parents' personal histories of limited formal education, Manuel's teacher, his classmates, classmates' parents, his mother and himself, identified him as having many of the characteristics that often cohere in the negatively valued guarango model of Guarani speaker identity. Yet in none of these events of identification was that model made relevant by any other contextual clues. The regular indexical links between Guarani speaking and ruralness, poverty, traditional culture, and low levels of formal education developed over centuries. Manuel's classmates' identifications of him occurred over the course of their six elementary school years together, while the teacher's identification of him occurred over the course of the nine-month sixth grade school year.

Manuel's Guarani speaking was not evaluated negatively, nor was he identified as rude or ignorant. In the instance coming closest to a negative evaluation, the mother of a classmate, Daniel, was describing who spoke what languages in the community and she described children Daniel's age as, in general, not speaking much Guarani. She then cited Manuel as an exception.

1	KM	Entonces, la mayoría de los niños	So, the majority of the children
2		así de la edad de Daniel no	like that the age of Daniel don't
3		hablan el guaraní	speak Guarani
4	Mother	Hablan seguramente algunas	They speak [it] surely some things
5		cosas dicen pero tiene un	they say but he has a
6		compañerito que es (.) siempre	little classmate that is (.) always
7		habla en guaraní, él ¿verdad?	speaks in Guarani, he does, right?
8	KM	¿En serio? (.) ¿Cuál?	Really? (.) Which one?
9	Mother	Ese morochito,	That little dark-skinned one, I
10		no me acuerdo su nombre (.)	don't remember his name (.)
11		morochito es.	He's a little dark-skinned one.
12	KM	¿Manuel?	Manuel?
13	Mother	M:anuel. Él, por ejemplo,	M:anuel. He, for example,
14		netamente guaraní	purely Guarani
15	KM	Ah, ¿en serio?	Oh, really?
16	Mother	Habla también castellano pero	He speaks Spanish too but
17		muy poco. Pero vos le hablás en	very little. But you speak to him
18		castellano, él te habla en	in Spanish, he speaks to you in
19		Guaraní, ¿verdad?	Guarani, right?
20	KM	Hm	Hm
21	Mother	Entiende todo [en español]	He understands everything [in
22		pero, te digo no más,	Spanish] but, I'm just saying,
23		hay hay que son (.)	there are there must be they are (.)
24		seguramente desde bebé su	surely since he was a baby his
25		mamá le habló así. Pero	mother spoke to him like that. But
26		nosotros desde [que era nuestro	we since [our
27		hijo] bebé le hablamos en	son was] a baby we spoke to him in
28		castellano.	Spanish.

She makes several indexical links between Manuel's Guarani speaking and other signs of identity.² He is a Guarani speaker and a speaker of little Spanish. The association between these two qualities developed over centuries; Daniel's mother would have known Manuel for several years, and while we do not know what timescale her reading of him as a Guarani speaker and a non-Spanish speaker developed over, it would have been months to years. She also identifies his parents as different from parents like her, who speak Spanish to their children. Like others—classmates, the teacher, Manuel's mother—she identifies Manuel as

² While the link between Manuel's Guarani speaking and his skin color will seem quite salient to many, especially US-based, readers, skin color was almost never linked with language in the data and was, in general in Paraguay, far less significant a sign of identity than social class, urbanicity, and language use.

speaking a lot of Guarani. Though her evaluation of this sign ever so slightly leans toward a negative evaluation, it does not include rudeness or ignorance, perhaps the hallmarks of the guarango/a model.

According to folk accounts of the guarango/a model in these data, the simple sign of Guarani speaking in decades past was enough to trigger one's identification as that sort of person—people said nowadays Guarani speaking was no longer seen that way. Yet, we know that everyday metapragmatic accounts of language change render important details invisible to users (see for example, Paulston, 1976), and in this case a number of participants affirmed that not only was the threat of being identified as ignorant or rude in speaking Guarani still present, but it was cited as a major reason for the demise of the bilingual program design using Guarani as the primary language of instruction (described in Mortimer, 2013). What, then, were the resources and timescales recruited that, in effect, prevented Manuel from being identified negatively for his Guarani speaking? What enabled his identification instead as a positively valued, in fact admired and celebrated, educated Guarani speaker?

Other resources and timescales were recruited into Manuel's identification as a good student and, specifically, very good in Guarani as a subject in school. That he was identified as these kinds of people is important to both his own evasion of being identified as guarango/a and also to the process of change in use of Guarani in his school. His sixth grade class was seen as a smart, cohesive, well-behaved group of good students, a pattern developed over the years-long timescale of their schooling. And among these good students, Manuel was singled out for being one of the best. His teacher cited him as one of a handful of students in the class with the highest grades. His grades were a resource that

had developed over a months-long timescale. He was recognized at the end of the year as one of a few *mejores alumnos* [best students], a category of students who bore the flags and wore special sashes at their graduation ceremony, and Manuel was one of two invited to speak at the ceremony. The category of *mejores alumnos* was of a longer timescale, while a particular instance of Manuel's embodiment of that sort of person occurred over the course of a little more than one hour at the end of the year. Resources developed over the course of his lifetime formed part of how Manuel's mother identified him: as being naturally intelligent, as enjoying studying, and as earning high grades. She contrasted him with her husband and herself saying, "we always tell him, his father and I, that if he doesn't want to work like we do, he has to study so that he has a profession." They cast him over some years' time as on a trajectory different from their own, one that involved more academic and professional practices.

Beyond being identified as a good student type of person, Manuel was recognized as good at one subject in particular: Guarani. His mother reported that he specifically knew a lot of Academic Guarani. The idea of widespread Guarani literacy has only been possible since 1992, and thus a potential resource for identification drawn from a decades-long timescale. Manuel's own literacy is a resource developed over his six years of schooling. He was also recognized officially by the teacher and by the school for his skill in Academic Guarani when he received a first prize in a school wide Guarani reading contest. A final strong endorsement of Manuel's command of Academic Guarani came when he was selected as a *mejor alumno* and delivered his graduation speech in Guarani. Perhaps the most significant event of identification for this analysis occurred during a group interview of four sixth graders, Manuel's classmates. They had been asked if they had ever heard the

term guarango, which coincidentally had appeared in a reading passage used in the classroom that morning. They all said no, they had not heard it except for in that reading. This also happened to be the same morning when they prepared for the school-wide reading contest in Guarani. Manuel had received explicit praise from the teacher for his reading and especially enthusiastic applause from the class. That afternoon when I asked his classmates if the pejorative term guarango was still used, they said the following:

1	KM	Pero (.) ¿se usa [guarango] ahora?	But (.) is [guarango] used now?
2	SS	No.	No.
3	KM	No. Nunca escucharon eso.	No. You've never heard that.
4	S1	Ahora te dicen (que bueno que	Now they tell you (how great
5		utilizas) guaraní, te dicen	that you use) Guarani, they say
6	KM	Ah, te dicen así (.) que bien	Ah, they say that (.) how great
7	S1	Como un compañero Manuel	Like a classmate Manuel
8	S1	()	()
9	KM	Si verdad	Yes true
10	S2	Él domina el guaraní	He rules [has an excellent
11			command of] Guarani
12	KM	Y siempre lee lee así (.)	And does he always read read
13		[como leyó esta	like that (.) [like he did this
14		mañana] en guaraní?	Morning] in Guarani?
15	S3	El habla así con su	He speaks that way with his
16		mamá y su papá. Y	mother and father. And he
17		entiende todo.	understands everything.
18	S2	()	()
19	S1	O sea, que como nosotros tenemos	So, like we're embarrassed
20		vergüenza de hablar en guaraní,	to speak in Guarani
21	S3	Porque nosotros no lo hablamos	Because we don't speak it
22		[en casa]	[at home]
23	S1	(él) habla en castellano en la	(he) speaks Spanish at
24		escuela y en su casa guaraní, lo	school and at home Guarani, the
25		mismo con su mamá y su papá,	same with his mother and father,
26		en su trabajo castellano y en su	at work Spanish and at
27		casa guaraní.	home Guarani.

Just before the transcript begins and in line 1, we draw on a concept of relatively long timescale but one whose social domain is shifting—aging with the adult generations and not expanding to include the children in school. That morning a single reading had provided the children with exposure to the model. In line 4 a student refers to what people

do “now,” while in line 19 another refers to what they themselves do. In lines 10 and 15 they describe what Manuel does. All of these are patterns of at least ontogenetic timescales, developed over the course of these students’ lifetimes and embodied in the events of that day’s morning (the reading mentioning guarango, as well as the in class reading contest)—over the course of one day several different resources were drawn from decades-long, years-long, and a day-long timescale to identify Manuel as a highly competent user of Academic Guarani, different from his peers, and different from the guarango/a model of history. Within the span of a few hours, the students encountered in the reading passage a type of person who is mocked for speaking Guarani; they observed and affirmed Manuel’s performance of high-level Academic Guarani literacy; they rejected the veracity of the guarango/a model as a contemporary type of person; and they offered Manuel as an example of who a Guarani speaker is. Manuel’s observable proficiency/performance in Academic Guarani (and concomitant Spanish proficiency) was critical in the way he was read. Still, the students did not specifically identify him as another type of person in particular. Rather, Manuel embodied a type of person that was not yet in wide circulation.

The availability of a positively valued (Academic) Guarani speaker identity made it more possible for these students to see Manuel as an admirable kind of person and to see his language proficiency as something desirable. It made more possible for Manuel to escape being seen as guarango. Similarly, Manuel’s embodiment as a non-guarango, but still rural and low socioeconomic status speaker of (Academic) Guarani made it more possible for his classmates and teacher to conceive of such a person.

CONCLUSION

We have illustrated here how analysis of the heterogeneous resources involved in social identification is essential to understanding the role that these processes play in the cultural, pedagogical, and language changes implicated in policy implementation. In the process of changing how a minoritized language like Guarani is used in education, the possibility that speakers might be identified more positively, as Manuel was, is critical. Understanding how to make that happen requires attention to the variety of resources from multiple timescales that get recruited into construing his Guarani speaking in a more positive way. Signs of identity that were traditionally part of a negatively valued type of person were made relevant—ruralness and lower socioeconomic status—while others that were part of that same longstanding model—rudeness and ignorance—were treated as irrelevant. Manuel's display of proficiency in Academic Guarani was important in his being read as an emergent type of Guarani speaker, in producing the possibility of change in how children like him might be identified.

Research on educational language policy must move beyond micro and macro. Any focal phenomenon—like the social identification of Manuel in this school, or the implementation of national language policy in actual classrooms—takes shape only through contributions from multiple resources from heterogeneous scales. We have illustrated how processes ranging from centuries-long histories of colonialism and language contact in Paraguay, to decades-long policy implementation, to months long ontogenetic development within one classroom, to specific classroom events, were all crucial to the production of a student as a new kind of Guarani speaker. In order for us to provide an adequate account of how social phenomena work—and in particular

identification and language policy change together—we must look across scales and include multiple heterogeneous resources in our analyses.

References

- Agha, A. (2007). *Language and Social Relations*. Cambridge: Cambridge University Press.
- Agha, A., & Wortham, S. (2005). Discourse across speech-events: Intertextuality and interdiscursivity in social life. *Journal of Linguistic Anthropology*, 15(1), Special issue.
- Blommaert, J. (2007). Sociolinguistics and discourse analysis: Orders of indexicality and polycentricity. *Journal of Multicultural Discourses*, 2(2), 116-130.
- Blommaert, J. (2010). *The sociolinguistics of globalization*. Cambridge, UK ; New York: Cambridge University Press.
- Canese Caballero, V. (2008). *When policy becomes practice: Teachers' perspectives on official bilingualism and the teaching of Guarani as a second language in Paraguay*. PhD Dissertation. Arizona State University.
- Collins, J. (2012). Migration, sociolinguistic scale, and educational reproduction. *Anthropology and Education Quarterly*, 43(2), 192-213.
- Duranti, A., & Goodwin, C. (1992). *Rethinking Context: Language as an Interactive Phenomenon*. Cambridge, UK: Cambridge University Press.
- Erickson, F., & Schultz, J. (1982). *The Counselor as Gatekeeper: Social Interaction in Interviews*. New York: Academic Press.
- Heath, S. B. (1983). *Ways with Words: Literacy and Life in Communities and Classrooms*. Cambridge: Cambridge University Press.
- Hill, J. H. (2000). The racializing function of language panics. In R. Dueñas González & I. Melis (Eds.), *Language Ideologies: Critical Perspectives on the Official English Movement* (Vol. 2, pp. 245-267). Mahwah, Nj: Lawrence Erlbaum.
- Holland, D., & Lave, J. (2001). *History in person : enduring struggles, contentious practice, intimate identities*. Santa Fe, NM
Oxford: School of American Research Press.
- Hornberger, N. H., & Johnson, D. C. (2007). Slicing the onion ethnographically: Layers and spaces in multilingual language education policy and practice. *TESOL Quarterly*, 41(3), 509-532.
- Hult, F. M. (2010). Analysis of language policy discourses across the scales of space and time. *International Journal of the Sociology of Language*, 202, 7-24.
- Johnson, D. C. (2009). Ethnography of language policy. *Language Policy*, 8, 139-159. doi: DOI 10.1007/s10993-009-9136-9
- Latour, B. (2005). *Reassembling the social*. New York: Oxford UP.
- Lemke, J. L. (2000). Across the scales of time: Artifacts, Activities, and Meanings in Ecosocial Systems. *Mind, Culture, and Activity*, 7(4), 273-290.
- Levinson, B. A. U., & Sutton, M. (2001). Introduction: Policy as/in Practice—A Sociocultural Approach to the Study of Educational Policy. In M. Sutton & B. A. U. Levinson (Eds.), *Policy as Practice: Toward a Comparative Sociocultural Analysis of Educational Policy* (pp. 1-22). Westport, CT: Ablex.

- Levinson, B. A. U., Sutton, M., & Winstead, T. (2009). Education Policy as a Practice of Power: Theoretical Tools, Ethnographic Methods, Democratic Options. *Educational Policy* 23, 767-795.
- McCarty, T. L. (Ed.). (2011). *Ethnography and Language Policy*. New York: Routledge.
- McCarty, T. L., & Warhol, L. (2011). The anthropology of language planning and policy. In B. A. U. Levinson & M. Pollack (Eds.), *A companion to the anthropology of education* (pp. 177-196). Malden, MA: Blackwell.
- Mortimer, K. S. (2012). *The Guaraní speaker in Paraguayan bilingual education policy: Language policy as metapragmatic discourse*. Unpublished dissertation. University of Pennsylvania. Philadelphia, PA.
- Mortimer, K. S. (2013). Communicative event chains in an ethnography of Paraguayan language policy. *International Journal of the Sociology of Language*, 219, 67-99.
- Mortimer, K. S. (2014a). *A (potentially) heteroglossic policy becomes monoglossic in context: An ethnography of Paraguayan bilingual education policy*. Paper presented at the annual meeting of the American Educational Research Association, 6 April, Philadelphia, PA.
- Mortimer, K. S. (2014b). *Re-scaling mixed language in a Paraguayan school: Toward more heteroglossic language policy*. Paper presented at the Sociolinguistics Symposium 20, 15-18 June, Jyväskylä, Finland.
- Nickson, R. A. (2009). Governance and the revitalization of the Guaraní language in Paraguay. *Latin American Research Review*, 44(3), 3-26.
- O'Donnell, P. (n.d.). Miedo a ser distinto: Reflexiones sobre la actitud de desconfianza y de odio hacia el otro que generan discriminación y hasta persecución. Conversaciones con Eduardo Galeano, *Revista Noticias*. Retrieved from <http://www.revista-noticias.com.ar/comun/nota.php?art=1223&ed=1753>
- Ochs, E., Schegloff, E. A., & Thompson, S. (Eds.). (1996). *Interaction and Grammar*. Cambridge: Cambridge University Press.
- Paraguay. (1992). Constitución de La República del Paraguay. In G. C. d. l. Presidencia (Ed.).
- Paraguay DGEEC. (2002). *Censo 2002*. Asunción, Paraguay: Dirección General de Estadística, Encuestas y Censos.
- Paulston, C. B. (1976). Pronouns of address in Swedish: Social class semantics and a changing system. *Language in Society*, 5, 359-386.
- Philips, S. U. (1983). *The Invisble Culture: Communication in Classroom and Community on the Warm Springs Indian Reservation*. Prospect Heights, IL: Waveland Press.
- Schieffelin, B., & Ochs, E. (Eds.). (1986). *Language Socialization across Cultures*. New York: Cambridge University Press.
- Shore, C., & Wright, S. (1997). Policy: A new field of anthropology. In C. Shore & S. Wright (Eds.), *Anthropology of policy: Critical perspectives on governance and power* (pp. 3-39). London: Routledge.
- Silverstein, M. (1992). The indeterminacy of contextualization: When is enough enough? In A. DiLuzio & P. Auer (Eds.), *The Contextualization of Language* (pp. 55-75). Amsterdam: John Benjamins.
- Silverstein, M. (1993). Metapragmatic discourse and metapragmatic function. In J. A. Lucy (Ed.), *Reflexive Language: Reported Speech and Metapragmatics* (pp. 33-58). New York: Cambridge University Press.

- Silverstein, M., & Urban, G. (1996). The natural history of discourse. In M. Silverstein & G. Urban (Eds.), *Natural Histories of Discourse* (pp. 1-17). Chicago: University of Chicago Press.
- Sutton, M., & Levinson, B. A. U. (Eds.). (2001). *Policy as Practice: Toward a Comparative Sociocultural Analysis of Educational Policy*. Westport, CT: Ablex.
- Urban, G. (1996). Entextualization, replication, and power. In M. Silverstein & G. Urban (Eds.), *Natural Histories of Discourse* (pp. 21-44). Chicago: University of Chicago Press.
- Wortham, S. (2005). Socialization beyond the speech event. *Journal of Linguistic Anthropology*, 15(1), 95-112.
- Wortham, S. (2006). *Learning Identity: The Joint Emergence of Social Identity and Academic Learning*. New York: Cambridge University Press.
- Wortham, S. (2012). Beyond Macro and Micro in the Linguistic Anthropology of Education. *Anthropology and Education Quarterly*, 43(2), 128-137.
- Wortham, S., & Rhodes, C. (2012). The production of relevant scales: Social identification of migrants during rapid demographic change in one American town. *Applied Linguistics Review*, 3(1), 75-99.
- Wortham, S., & Rhodes, C. (2013). Life as a chord: Heterogeneous resources in the social identification of one migrant girl. *Applied Linguistics*, 34(5), 536-553.
- Zajícová, L. (2009). *El bilingüismo paraguayo: Usos y actitudes hacia el guaraní y el castellano*. Madrid: Iberoamericana.

Transcription conventions

.	Falling intonation
:	Elongation of a syllable
(word/blank)	Unintelligible or transcriber's best guess
(.)	Short pause
[information]	Implicit or grammatically encoded information
((action))	Transcriber's description of action